PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) FINANCIAL AND PERFORMANCE AUDITS

June 30, 2015



PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) FINANCIAL AUDIT

June 30, 2015

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FINANCIAL AUDIT OF MEASURE R (2006) BOND BUILDING FUND



INDEPENDENT AUDITOR'S REPORT

Board of Education The Citizens' Bond Oversight Committee Rowland Unified School District 1830 Nogales Street Rowland Heights, CA 91748

Report on the Financial Statements

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Rowland Unified School District (the District), as of and for the fiscal year ended June 30, 2015, and have issued our report thereon dated December 8, 2015. We have also audited the accompanying financial statements of the Bond Building Fund – Measure R (2006) of the District as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Board of Education The Citizens' Bond Oversight Committee Rowland Unified School District

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Bond Building Fund – Measure R (2006) of the District as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2015 on our consideration of the District's internal control over the Bond Building Fund – Measure R (2006) financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over the Bond Building Fund – Measure R (2006) financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Rowland Unified School District's internal control over the Bond Building Fund – Measure R (2006) financial reporting and compliance.

VICENTI, LLOYD & STUTZMAN LLP

Vicenti, Lloyd & Sutymo_ul

Glendora, California December 8, 2015

BALANCE SHEET BOND BUILDING FUND - MEASURE R (2006) June 30, 2015

<u>Assets</u>		
Cash in county treasury	\$	28,226,686
Accounts receivable		95,213
Total Assets	\$	28,321,899
Liabilities and Fund Balance		
Liabilities		
Accounts payable	\$	3,211,208
Total Liabilities		3,211,208
Fund Balance		
Restricted		25,110,691
Total Fund Balance	-	25,110,691
Total Liabilities and Fund Balance	\$	28,321,899

See the accompanying notes to the financial statements.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BOND BUILDING FUND - MEASURE R (2006) For the Fiscal Year Ended June 30, 2015

Revenues	
Interest and investment income	\$ 208,912
All other state revenues	 174
Total Revenues	 209,086
Expenditures	
Salaries and benefits	164,378
Supplies	31,381
Services and other operating expenditures	3,039
Capital outlay	10,029,001
Total Expenditures	 10,227,799
Deficiency of revenues over expenditures	 (10,018,713)
Other Financing Sources (Uses)	
Interfund transfer in	1,616,655
Transfer in from sub-fund 21.0	1,965,624
Interfund transfer out	 (429,104)
Total Other Financing Sources (Uses)	 3,153,175
Net change in fund balance	(6,865,538)
Fund Balance at Beginning of Year	 31,976,229
Fund Balance at End of Year	\$ 25,110,691

See the accompanying notes to the financial statements.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL - BOND BUILDING FUND - MEASURE R (2006) For the Fiscal Year Ended June 30, 2015

	I	Budget *	Actual		Variance Favorable (Unfavorable)		
Revenues							
Interest and investment income	\$	300,000	\$	208,912	\$	(91,088)	
All Other State Revenues				174		174	
Total Revenues		300,000		209,086	_	(90,914)	
Expenditures							
Salaries and benefits				164,378		(164,378)	
Supplies		201,214		31,381		169,833	
Services and other operating expenditures		30,095		3,039		27,056	
Capital outlay		23,217,164		10,029,001		13,188,163	
Total Expenditures		23,448,473	_	10,227,799		13,220,674	
Deficiency of revenues over expenditures	(23,148,473)		(10,018,713)		13,129,760	
Other Financing Sources (Uses)							
Interfund transfer in				1,616,655		1,616,655	
Transfer in from sub-fund 21.0				1,965,624		1,965,624	
Interfund transfer out				(429,104)		(429,104)	
Total Other Financing Sources (Uses)				3,153,175		3,153,175	
Net change in fund balance	\$ (23,148,473)		(6,865,538)	\$	16,282,935	
Fund Balance at Beginning of Year				31,976,229			
Fund Balance at End of Year			\$	25,110,691			

^{*}Any budgeted revenues reflect estimated amounts to be received in the current year. Any budgeted expenditures reflect amounts budgeted for multi-year projects and therefore will not necessarily coincide with actual current year expenditures.

See the accompanying notes to the financial statements.

NOTES TO FINANCIAL STATEMENTS June 30, 2015

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

ACCOUNTING POLICIES

The accompanying financial statements have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

FUND STRUCTURE

The Statement of Revenues, Expenditures and Change in Fund Balance is a statement of financial activities of the Bond Building Fund – Measure R (2006) related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

BASIS OF ACCOUNTING

The Bond Building Fund – Measure R (2006) of the District is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

Cash in the County Treasury is recorded at cost, which approximates fair value.

BUDGET

The Statement of Revenues, Expenditures and Change in Fund Balance – Budget and Actual includes a column titled "Budget". The amounts in this column represent the budget adopted by the Board and all amendments throughout the year.

NOTES TO FINANCIAL STATEMENTS June 30, 2015

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (continued)

FUND BALANCE CLASSIFICATION

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The Bond Building Fund – Measure R (2006) of the District is therefore classified as restricted.

CAPITAL ASSETS AND LONG-TERM DEBT

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Bond Building Fund – Measure R (2006) are determined by its measurement focus. The bond building fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Bond Building Fund – Measure R (2006) are accounted for in the basic financial statements of the District.

ESTIMATES

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO FINANCIAL STATEMENTS June 30, 2015

NOTE 2 - DEPOSITS:

Cash in County

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Los Angeles County Treasury as part of the common investment pool. These pooled funds are carried at amortized cost which approximates fair value.

The County is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq. The county is restricted by Government Code Section 53635 pursuant to Section 53601 to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the County are either secured by federal depository insurance or are collateralized. The County investment pool is not required to be rated. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

NOTE 3 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS:

Excess of expenditures over apportionments, by major object accounts, occurred in the Bond Building Fund – Measure R (2006) as follows:

Salaries and Benefits \$164,378 Interfund Transfer Out \$429,104

NOTES TO FINANCIAL STATEMENTS June 30, 2015

NOTE 4 – BONDED DEBT:

Measure R (2006)

On June 6, 2006, the voters approved the issuance of bonds (2006 Measure R Election), not to exceed \$118,000,000 for the construction, renovation and improvement of school facilities. The District has issued bonds of \$48,000,000 (Series A) on August 23, 2006, \$32,422,549 (Series B) and \$12,000,000 (Series C) on October 26, 2009, and \$25,000,000 (Series D) and \$557,451 (Series E) on July 8, 2011.

The District elected to treat the Series C Bonds as "Build America Bonds" under Section 54AA of the Tax Code, and that the Series C Bonds be "qualified bonds" under Section 54AA(g)(2) of the Tax Code which make the District eligible for a cash subsidy payment from the United States Treasury equal to 35% of the interest payable on the Series C Bonds.

The District elected to treat the Series D Bonds as Qualified School Construction Bonds (QSCB) which makes the District eligible for a cash subsidy payment from the United States Treasury for the entire interest payable on the Series D Bonds.

The District will deposit both cash subsidy payments with the County to be credited to the Bond Interest and Redemption Fund. Cash subsidy payments are expected to be received contemporaneously with each interest payment date.

Capital appreciation bonds were issued as part of Series B with maturity dates from August 1, 2023 through August 1, 2042. Prior to the applicable maturity dates, each bond will accrete interest on the principal component. Accreted interest is included as long term debt in the basic financial statements of the District.

The outstanding general obligation bonds of the Measure R (2006) bonds at June 30, 2015 are:

Date of Issue		Interest Rate %	Maturity Date	 Amount of Original Issue	Outstanding one 30, 2014	Cu	sued irrent Year	 Redeemed Current Year	Outstanding une 30, 2015
8/23/2006	A	4.0-5.0%	8/1/2031	\$ 48,000,000	\$ 41,690,000	\$		\$ 500,000	\$ 41,190,000
10/26/2009	В	2.5-5.25%	8/1/2042	32,422,549	30,022,549			900,000	29,122,549
10/26/2009	C	6.95%	8/1/2034	12,000,000	12,000,000				12,000,000
7/8/2011	D	5.1%	2/1/2027	25,000,000	22,725,000			1,250,000	21,475,000
7/8/2011	Е	3.85%	2/1/2023	557,451	557,451				557,451
					\$ 106,995,000	\$	-	\$ 2,650,000	\$ 104,345,000

NOTES TO FINANCIAL STATEMENTS June 30, 2015

NOTE 4 – BONDED DEBT: (continued)

The annual requirements to amortize all Measure R (2006) bonds payable, outstanding as of June 30, 2015, are as follows:

Year Ending			Accreted	Federal	
June 30,	Principal	Interest	Interest	Subsidy	Total
2016	\$ 2,850,000	\$ 4,421,437	\$	\$ (1,387,125)	\$ 5,884,312
2017	3,310,000	4,282,812		(1,319,250)	6,273,562
2018	3,675,000	4,121,337		(1,248,150)	6,548,187
2019	4,025,000	3,935,737		(1,172,925)	6,787,812
2020	4,450,000	3,724,812		(1,093,875)	7,080,937
2021-2025	25,474,876	15,061,449	2,872,968	(4,166,625)	39,242,668
2026-2030	23,934,533	9,288,150	3,760,467	(1,811,400)	35,171,750
2031-2035	25,031,656	3,346,875	11,767,709	(1,143,275)	39,002,965
2036-2040	7,763,280		41,253,284		49,016,564
2041-2043	3,830,655		28,419,345		32,250,000
	\$104,345,000	\$ 48,182,609	\$ 88,073,773	<u>\$ (13,342,625)</u>	\$227,258,757

The repayment of the debt related to the general obligations bonds is accounted for in the District's Bond Interest and Redemption Fund which is part of the District's basic financial statements. The recognition of premiums on bonds is recorded as long-term liabilities in the basic financials statements of the District.

NOTE 5 – PURCHASE COMMITMENTS:

As of June 30, 2015, the District was committed under various capital expenditure purchase agreements for construction and modernization projects totaling approximately \$6.4 million to be funded through bond proceeds.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education The Citizens' Bond Oversight Committee Rowland Unified School District 1830 Nogales Street Rowland Heights, CA 91748

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the Balance Sheet, Statement of Revenues, Expenditures and Change in Fund Balance and Statement of Revenues, Expenditures and Change in Fund Balance – Budget and Actual for the Bond Building Fund – Measure R (2006) of the Rowland Unified School District (the District), as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's Bond Building Fund – Measure R (2006) basic financial statements, and have issued our report thereon dated December 8, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over the Bond Building Fund – Measure R (2006) financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's Bond Building Fund – Measure R (2006) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

VICENTI, LLOYD & STUTZMAN LLP

Vicinti, Lloyd + Sitzmo_UP

Glendora, California December 8, 2015

SCHEDULE OF FINDINGS AND RESPONSES June 30, 2015

There were no findings related to the financial audit of the Bond Building Fund – Measure R (2006) for the fiscal years ended June 30, 2015 and June 30, 2014.

PERFORMANCE AUDIT OF MEASURE R (2006)



INDEPENDENT AUDITOR'S REPORT

The Board of Education
The Citizens' Bond Oversight Committee
Rowland Unified School District
1830 Nogales Street
Rowland Heights, CA 91748

We have conducted a performance audit of the Rowland Unified School District (the "District"), Measure R (2006) General Obligation Bond funds for the year ended June 30, 2015.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 16 of this report which includes determining the District's compliance with the performance requirements for the Proposition 39 Measure R (2006) General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant respects, the District expended Measure R (2012) General Obligation Bond funds for the fiscal year ended June 30, 2015, only for the specific projects developed by the District's Board of Education and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

VICENTI, LLOYD & STUTZMAN LLP

Glendora, California December 8, 2015

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) PERFORMANCE AUDIT June 30, 2015

BACKGROUND INFORMATION

In November 2000 the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school district's and community colleges, under certain circumstances and subject to certain conditions.

In June, 2006, a general obligation bond proposition (Measure R) of the District was approved by the voters of the District. Measure R (2006) authorized the District to issue up to \$118,000,000 of general obligation bonds to finance various capital projects, and related costs, as specified in the bond measure provisions of Measure R (2006).

Pursuant to the requirements of Proposition 39, and related State legislation, the Board of Education of the District established a Citizens' Oversight Committee and appointed its initial members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure R (2006) bond authorization. The Citizens' Oversight Committee is required to issue at least one report annually as to its activities and findings.

Section 1(b)(3)(C) of Article XIII A of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Bond Building Fund Measure R (2006) have been expended only for the authorized bond projects.

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) PERFORMANCE AUDIT June 30, 2015

OBJECTIVES

The objectives of our performance audit were to:

- Determine the expenditures charged to the District Bond Building Fund Measure R (2006).
- Determine whether expenditures charged to the Bond Building Fund Measure R (2006) have been made in accordance with the bond project list approved by the voters through the approval of Measure R in June 2006.
- Provide the District Board and the Citizens' Oversight Committee with a performance audit as required under the requirements of the California Constitution and California Education Code.

SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2014 to June 30, 2015. The sample of expenditures tested were selected from object and project codes associated with the bond projects. However, not all planned projects incurred expenditures in the current year, and not all projects with expenditures were tested. Expenditures incurred subsequent to June 30, 2015 were not reviewed or included within the scope of our audit or in this report.

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) PERFORMANCE AUDIT June 30, 2015

PROCEDURES PERFORMED

We obtained the general ledger and the project expenditure reports prepared by the District for fiscal year ended June 30, 2015 for the Bond Building Fund – Measure R (2006). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for expenditures to ensure compliance with the requirements of Proposition 39 and Measure R (2006) with regards to the approved bond projects list. We performed the following procedures:

- We reviewed the projects listed to be funded with general obligation bond proceeds as set out in the Measure R election documents.
- We selected a sample of expenditures for the fiscal year ended June 30, 2015, and reviewed supporting documentation to ensure that such funds were properly expended on the authorized bond projects. Our sample included 54 transactions totaling \$6,052,375. This represents 59% of total expenditures \$10,227,799 of Fund 21.6 Measure R (2006).
- We verified on a sample basis that funds from the Bond Building Fund Measure R (2006) were expended for the construction, reconstruction, acquisition, furnishing and equipping of District facilities constituting the authorized bond projects and we verified on a sample basis that Bond Building Fund Measure R (2006) funds were used for salaries only for work that would not exist but for the existence of the construction projects as allowable per opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) PERFORMANCE AUDIT June 30, 2015

CONCLUSION

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the funds held in the Bond Building Fund – Measure R (2006) and that such expenditures were made on authorized bond projects. Further, it was noted that the funds held in the Bond Building Fund – Measure R (2006) and expended by the District were used for salaries only for work that would not exist but for the existence of the construction projects as allowable per opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

PROPOSITION 39 GENERAL OBLIGATION BONDS BOND BUILDING FUND – MEASURE R (2006) PERFORMANCE AUDIT

SCHEDULE OF FINDINGS AND RESPONSES June 30, 2015

There were no findings related to the performance audit for the fiscal year ended June 30, 2015. In addition, there were no findings related to the performance audit for the fiscal year ended June 30, 2014.